

Message Text

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ACTION IO-14

INFO OCT-01 EA-11 ADP-00 OIC-04 COA-02 EB-11 COME-00

TRSE-00 OMB-01 CIAE-00 DODE-00 PM-07 H-03 INR-10 L-03

NSAE-00 NSC-10 PA-03 RSC-01 PRS-01 SS-15 USIA-15

IOE-00 ACDA-19 AF-10 ARA-16 EUR-25 NEA-10 SCI-06

CEQ-02 STR-08 AID-20 CIEP-02 ABF-01 AGR-20 SR-02

ORM-03 RSR-01 CU-04 /261 W
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P R 311030Z AUG 73

FM AMEMBASSY TOKYO

TO SECSTATE WASHDC PRIORITY 6439

INFO USUN NEW YORK 1590

USMISSION GENEVA

C O N F I D E N T I A L TOKYO 11240

E.O. 11652: GDS

TAGS: UN, JA, US

SUBJECT: US-JAPAN CONSULTATIONS ON UN

FROM ASST SECRETARY POPPER

SUMMARY: US-JAPAN TALKS ON UNGA CONCLUDED AUG 31.

MAIN ITEMS COVERED IN SECOND DAY'S SESSION

INCLUDED UN PEACEKEEPING, LAW OF SEA, UN ECONOMIC AND
SOCIAL ACTIVITIES IN GENERAL, PROPOSED NATURAL RESOURCES
REVOLVING FUND, CHARTER OF ECONOMIC RIGHTS AND DUTIES
OF STATES, UN UNIVERSITY, UN FINANCIAL PROBLEMS, AND
VARIOUS OTHER MATTERS. HIGHLIGHTS FOLLOW.

PEACEKEEPING: WE TOLD JAPANESE WE WERE EXPLORING
WITHIN USG POSSIBILITY OF SHIFT IN EMPHASIS TOWARD
GREATER RELIANCE ON UN SECURITY COUNCIL WHICH COULD
LEAD TO ACCOMMODATION WITH USSR AS MEANS OF BREAKING
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LONG DEADLOCK ON THIS SUBJECT IN UN AND OPENING UP

POSSIBILITY OF REVIVING UN PEACEKEEPING ACTIVITY. AFTER DESCRIPTION THEIR OWN APPROACH AND SOME PROBING QUESTIONS, JAPANESE SAID THEY APPRECIATED RATIONALE FOR OUR RE-STUDY OF PROBLEM, WOULD LET US KNOW THEIR REACTION LATER. WE TOLD THEM WE HAD BROACHED SUBJECT ONLY TO BRITISH AND TO THEM AND WOULD LOOK FORWARD TO RECEIVING THEIR COMMENTS.

LAW OF SEA: WE GAVE JAPANESE SUBSTANCE OF STATE 173276. THEY SAID OUR VIEWS CLOSE TO THEIR OWN, BUT MADE IT CLEAR THEY BELIEVED AN EVENTUAL PACKAGE DEAL WOULD BE NECESSARY BETWEEN DC'S AND LDC'S IF A BROADLY ACCEPTABLE TREATY TO BE CONCLUDED. HENCE THEIR THOUGHTS RE CONSENSUS PROCEDURE. THEY MENTIONED POSSIBILITY OF SECOND OR THIRD STAGE CONFERENCES AS IN CASE OF VIENNA LAW OF TREATIES MEETINGS AND SAID UNGA RES PROVIDED FOR SUCH A CONTINGENCY. WE SAID STAKES IN TWO INSTANCES WERE NOT COMPARABLE. SITUATION RE LOS AND SEABEDS WAS DETERIORATING WITH PASSAGE OF TIME; VERY IMPORTANT ECONOMIC AND STRATEGIC INTERESTS WERE INVOLVED; WE HOPED TO MAINTAIN PRESENT SCHEDULE.

ECONOMIC AND SOCIAL ACTIVITIES: JAPANESE WANT ECOSOC ENLARGED AS PLANNED, NOTING IT WOULD ALLOW THEM MORE CONTINUOUS REPRESENTATION. STRONGLY SUPPORT PROGRAM BUDGETING FOR UN. CONSIDER SECOND DEVELOPMENT DECADE REVIEW AND APPRAISAL VERY VALUABLE PROCESS AND SUGGEST A MEETING ON THIS SUBJECT IN 1974 TO GET FIRST ROUND COMPLETED.

NATURAL RESOURCES REVOLVING FUND: THIS WAS ONLY ITEM DISCLOSING HARP DIVERGENCE OF VIEWS. JAPANESE GAVE LENGTHY EXPLANATION THEIR STRONG SUPPORT FOR FUND; WE CRITICIZED CONCEPT, FOLLOWING LINES OF POSITION PAPER AND SUPPLEMENTARY DATA INDICATING HIGH COST AND SLOW TURNOVER OF INVESTMENTS. JAPANESE SUGGESTED FURTHER DISCUSSION. WE AGREED THIS TO BE ARRANGED THROUGH USUN.

CHARTER OF ECONOMIC RIGHTS AND DUTIES OF STATES: GENERAL AGREEMENT CHARTER MUST NOT BE LEGALLY BINDING; WE MUST HANDLE WITH POLITICAL CONSIDERATIONS IN MIND; WE SHOULD WORK FOR CONFIDENTIAL

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BALANCED AND BROADLY ACCEPTABLE DOCUMENT.

UN UNIVERSITY: (WE APPRECIATED STATE 171212.); WE SAID WE WOULD SUPPORT JAPAN AS SITE FOR UNIVERSITY CENTER, IN CONSIDERATION OF JAPANESE INTEREST AND FINANCIAL COMMITMENT, ON BASIS THERE COULD BE NO US COMMITMENT REGARDING A US CONTRIBUTION; ALL CONTRIBUTIONS MUST BE VOLUNTARY; WE ARE NOT IMPLYING

SUPPORT FMF DRAFT UNU CHARTER. JAPANESE EXPRESSED APPRECIATION. SAID THEY DID NOT WANT TO DOMINATE WHAT SHOULD BE A TRULY INTERNATIONAL INSTITUTION. THEY HOPED IN FIVE TO TEN YEARS TO GET THEIR ONGOING CONTRIBUTION REDUCED TO 20 TO 25 PER CENT OF THE TOTAL.

UN FINANCIAL PROBLEMS: JAPANESE AGAIN PRESSED US TO RESPOND TO THEIR CONDITIONAL TEN MILLION DOLLAR OFFER WITH A SIGNIFICANT GESTURE OF OUR OWN TO HELP EASE UN FINANCIAL DEFICIT. THEY ARE RECOMMENDING POINT BE INCLUDED IN FONMIN OHIRA'S GENERAL DEBATE SPEECH. WE REITERATED LINE WE TOOK WITH JAPANESE IN DEPT. STRESSING NEED FOR SOME REAL WILLINGNESS BY USSR TO MAKE A SUBSTANTIAL OFFER BEFORE WE COULD MOVE ON OUR SIDE. AT THAT STAGE, WE SAID, WE WOULD SERIOUSLY CONSIDER DOING OUR PART. RE EFFECTS OF DOLLAR FLUCTUATION AND INFLATION ON UN BUDGETS, WE ENDORSED JAPANESE SUGGESTION SIMILAR RULES AND PROCEDURES SHOULD BE ADOPTED IN ALL IN AGENCIES, SAID WE WOULD AT UNGA DISCOURAGE EFFORTS TO COLLECT GREATER SHARE OF ASSESSMENTS IN CURRENCIES OTHER THAN DOLLARS, AND WOULD SEEK UNIFORMITY IN THIS REGARD THROUGHOUT UN SYSTEM.

FAO SCALE OF CONTRIBUTIONS: WE MADE PITCH INDICATED STATE 171581. JAPANESE SAID FAO BIENNIUM WAS NOT 1974-75 AS IMPLIED REFTTEL BUT 1975-76. THEY DID NOT WISH TO CONTEMPLATE CHANGE IN ASSESSMENT RATE IN MIDDLE OF CURRENT BIENNIUM, WHICH WOULD INVOLVE INCONVENIENT INCREASE IN JAPANESE ASSESSMENT. WE EXPLAINED PROBLEM PRESENTED FOR US BY TERMS OF CURRENT LEGISLATION. DISCUSSION ENDED INCONCLUSIVELY. WE SUGGEST MATTER BE PURSUED IN ROME, NEW YORK OR WASHINGTON.

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JAPANESE CONTRIBUTIONS TO VOLUNTARY UN PROGRAMS: JAPANESE TOLD US THEY WERE PROPOSING TO THEIR GOVT A "VERY SUBSTANTIAL" INCREASE IN THEIR CONTRIBUTION TO UNDP (AND WOULD WANT MORE POSITIONS FOR JAPANESE NATIONAL), ALSO FOR UN POPULATION PROGRAM.

UNICEF: JAPANESE ASKED FOR US VIEWS ON 30M PROGRAM

PROPOSED BY UNICEF FOR INDO-CHINA. WE DO GED QUESTION

SINCE NOT COVERED IN BRIEFS. JAPANESE FOLLOW UP IN WASHINGTON.

CONCLUSION: BOTH SIDES AGREED DISCUSSION HAD BEEN VERY USEFUL.

ATMOSPHERE COULD NOT HAVE BEEN BETTER. IS GROUP GRATEFUL FOR
MOST EFFICIENT EMBASSY SUPPORT.
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